Judge McGovern

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WASHINGTON,

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UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON

Plaintiffs,

and

THE UNITED STATES OF AMERICA and

THE PEOPLE OF THE STATE OF

THE STANDARD EQUIPMENT COMPANY, INC.,

> Plaintiff in Intervention,

V.

THE WESTERN PROCESSING COMPANY, 16 INC.; GARMT J. NIEUWENHUIS; AT&T TECHNOLOGIES, INC.; 17 ACME INTER-CITY FREIGHTLINES; ADVANCE ELECTROPLATING, INC.; 18 ADVANCE HARD CHROME, INC.; AIRO SERVICES, INC.; 19 ALASKAN COPPER WORKS; ALCAN CANADA PRODUCTS LIMITED: 20 AMERICAN BOILER WORKS;

AMERICAN CAN COMPANY: 21 AMERICAN TAR COMPANY; AMFAC DISTRIBUTION CORPORATION, 22 ATEX, INC., as successor to Automix Keyboards, Inc. (AKI); 23 | ATLANTIC RICHFIELD COMPANY;

THE AUSTIN COMPANY, Northwest 24 District; AUTO WAREHOUSING CO .: 25 AVTECH CORPORATION;

THE BARTHEL COMPANY; 26 BASF CORPORATION, Inmont Division; )

Civil Action #

NO. - C83 - 252M

THIRD AMENDED AND SUPPLEMENTAL COMPLAINT

28

THIRD AMENDED AND SUPPLEMENTAL COMPLAINT - 1 (5155B)

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J.H. BAXTER AND CO.;
   BAYLINER MARINE CORP.;
   BELLEVUE SCHOOL DISTRICT #405;
   BEMIS COMPANY, INC .;
  BETHLEHEM STEEL CORPORATION;
   H.W. BLACKSTOCK COMPANY;
  THE BOEING COMPANY;
   BORDEN, INCORPORATED;
  BURLINGTON-EDISON HIGH SCHOOL;
   CALGON CORPORATION;
  CAM INDUSTRIES, INC.;
   CASCADE PLATING & MACHINE, INC.;
   CASCADE POLE COMPANY;
   CHAMPION INTERNATIONAL CORPORATION; )
8 | CHEMCENTRAL/SEATTLE;
   CHEMITHON CORPORATION;
  CHEVRON U.S.A., INC.;
   CHROMIUM, INC.;
10 CIRCUIT SERVICES, INC.;
   CITY OF SUMNER FIRE DEPARTMENT;
11 | COLOR YOUR WORLD, INC.;
   CONTAINER CORPORATION OF AMERICA;
12 DATA I/O;
   DEPARTMENT OF LABOR AND
13 INDUSTRIES, STATE OF WASHINGTON;
   DEPARTMENT OF NATURAL RESOURCES,
   STATE OF WASHINGTON;
   THE DOW CHEMICAL COMPANY;
15 DRESSER INDUSTRIES, INC.;
16 ECONOMICS LABORATORY, INC.;
   EVERGREEN INDUSTRIES, INC.;
17 EXXON COMPANY, U.S.A., a Division
   of EXXON;
18 ROBERT D. FARSTER CO.;
   FEDERAL TRANSFER CO., INC.;
19 FENTRON BUILDING PRODUCTS CO.;
   B.C. FERRY CORPORATION;
20 | FINISHING UNLIMITED, INC.;
   FLECTO/VANGUARD COATINGS;
  FLOW INDUSTRIES, INC.;
   JOHN FLUKE MANUFACTURING CO., INC.;)
22 FREIGHT SPEED, INC.;
   FRUEHAUF DIVISION;
23 THE FURNITURE BATH;
   FUTURA HOME PRODUCTS;
24 GM NAMEPLATE, INC.;
   GENERAL ELECTRIC CO.;
25 GENERAL PLASTICS MFG. CO.;
   W.R. GRACE AND CO.;
   GREYHOUND CORPORATION (PUREX);
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UNITED STATES ATTORNEY
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Seattle, WA 98104
(206) 442-7970

THIRD AMENDED AND SUPPLEMENTAL COMPLAINT - 2 (5155B)

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GUARDSMAN CHEMICALS, INC.;
   HEATH TECNA AEROSPACE CO.;
   HIGHLINE COMMUNITY COLLEGE;
   HITCO:
   HONEYWELL, INC.;
   GEO. A. HORMEL & COMPANY;
   HYGRADE FOOD PRODUCTS CORPORATION;
   HYTEC, INC.;
   HYTEK FINISHES CO.;
5
   INDUSTRIAL PLATING CORPORATION;
   INTALCO ALUMINUM CORPORATION;
   JARVIE PAINT MFG. CO., INC.,
   K.M.E., INC.;
   KENT PUBLIC SCHOOLS NO. 415;
   L.F.R. KNUDSON COMPANY;
   LAKE UNION DRYDOCK COMPANY;
   LAWRENCE ELECTRONICS CO.:
   HAROLD LE MAY ENTERPRISES, INC.;
   LEBER INK CO.;
   HARRY LUNSTEAD DESIGNS;
   LYNDEN TRANSPORT, INC.;
11
   MANNESMANN TALLY;
   MARINE INDUSTRIES NORTHWEST, INC.;
   MARINE IRON WORKS, INC.;
   J.M. MARTINAC SHIPBUILDING CORP.;
   MTH FINISHERS, INC.;
   McCALL OIL AND CHEMICAL CORP.;
14
   METAL FINISHERS, a Division of
   Steel Products, Inc.;
15
   METAL MARINE PILOT, INC.;
16
   MOBILE OIL CORPORATION;
   MONITOR MOLDED PRODUCTS;
   MONSANTO COMPANY;
   MORTON THIOKOL, INC.;
   MUNICIPÁLITY OF METROPOLITAN
18
   SEATTLE (METRO Seattle);
19
   NATIONAL CAN CORPORATION;
   NATIONAL PAPER BOX DIVISION OF
20
   SOMERVILLE BELKIN INDUSTRIES, LTD.;
   NEMCO ELECTRIC CO., INC.;
21
   NORTHWEST METAL PRODUCTS CO.;
   NORTHWEST PLATING COMPANY;
   OCCIDENTAL CHEMICAL CORPORATION;
   OMARK INDUSTRIES, INC.;
   OWENS-CORNING FIBERGLAS CORP.;
   OXYGEN SALES & SERVICES, INC.;
24 PTL-INSPECTORATE, INC.;
   PACIFIC CAR AND FOUNDRY CO.,
   a Division of PACCAR, Inc.;
  PACIFIC METALLURGICAL, INC.;
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   PACIFIC PROPELLER, INC.;
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PACIFIC WESTERN ENGINEERING:
   PENNWALT CORPORATION;
   PIRELLI CABLES, INC.;
   PHYSIO-CONTROL CORPORATION;
   THE PITTSBURGH AND MIDWAY COAL
   MINING COMPANY;
   PRÉCISION ENGINEERING, INC.;
   QUALITY FINISHING, INC.;
   RATELCO, INC.;
   RED DOT CORPORATION;
   RENTON ISSAQUAH AUTO FREIGHT;
   RESOURCE RECOVERY, INC.;
   REYNOLDS METALS COMPANY;
   R.W. RHINE, INC.;
  RHONE-POULENC, INC.;
   RIC'S TRANSFER CO., INC.;
  RIDGWAY PACKAGING CORP.;
   ROCKET RESEARCH COMPANY;
  RUDD COMPANY, INC.;
   SAFETY-KLEEN CORP.;
  SANMINA CORPORATION;
   SANTA CLARA CIRCUITS NORTH, INC.,
12 SCOTT PAPER COMPANY;
   SEATTLE DISPOSAL COMPANY;
  SEATTLE TIMES;
   SHELL OIL;
   JOSEPH SIMON & SONS, INC.;
   SIMPSON TIMBER COMPANY;
15 SOUND CASKET MFG. CO.:
   SOUND DELIVERY SERVICE;
16 SPERRY CORPORATION;
   STAVELEY ENTERPRISES (British
17 | Columbia), INC.;
   STEEL PRODUCTS, INC.;
18 STORES DELIVERY SERVICE, INC.,
   d/b/a SOUND DELIVERY SERVICE;
19 STUART AUTOPRODUCTS;
   SUNSTRAND CORPORATION;
20 || SURF TECH FINISHES;
   TACOMA MOVING & STORAGE;
   TAM ENGINEERING CORP.;
   TAYLORS AUTO BODY;
22 | TELTONE CORPORATION;
   TEKTRONIX, INC.;
23 TODD PACIFIC SHIPYARDS CORP.;
   TRANSCO INDUSTRIES, INC.;
   TRI-WAY INDUSTRIES, INC.;
   TYEE AIRCRAFT, INC.;
25 U.S. OIL & REFINING CO.;
   UNITED DRAIN OIL;
26 UNITED SERVICES;
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THIRD AMENDED AND
SUPPLEMENTAL COMPLAINT - 4
(5155B)

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UNITED TRANSPORTATION COMPANY;
   UNIVERSAL PAINT PRODUCTS, INC.;
   UNIVERSAL PLASTICS CO.;
   UNIVERSITY OF OREGON;
   UNIVERSITY OF PUGET SOUND;
   UNIVERSITY OF WASHINGTON;
   VALLEY ENAMELING;
   VALLEY MEDICAL CENTER;
   VAN VETTER, INC.;
   VAN WATERS & ROGERS, a Division
   of Univar Corp.;
   VANPORT INDUSTRIES, INC.;
   VIOX CORPORATION;
   WES PLASTICS;
   WESTERN FURNACES;
   WESTERN GEAR MACHINERY CO .:
   WESTERN PNEUMATIC TUBE CO.;
   WESTERN WOOD PRESERVING CO.;
   WEYERHAEUSER COMPANY;
   YORK INTERNATIONAL CORP.;
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   ZEHRUNG CORPORATION:
   ZEPEDA INSTRUMENTS:
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              and
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   ANCHOR POST PRODUCTS, INC.:
   ASKO PROCESSING, INC.;
   CANRON, INC.;
   DAVIS WALKER CORPORATION;
   LOCKHEED SHIPBUILDING CO.;
16 NORTHWEST STEEL ROLLING MILLS,
   INC.;
   PRECISION CASTPARTS CORPORATION;
   RSR CORPORATION; and
18
   UNION OIL COMPANY OF CALIFORNIA,
19
                        Defendants.
20
        The United States of America, on behalf of the United States
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   Environmental Protection Agency ("EPA"), by its attorney, Gene S.
22
   Anderson, United States Attorney for the Western District of
23
   Washington, and the People of State of Washington, ex rel.
24
   Kenneth O. Eikenberry, the Attorney General of the State of
25
   Washington, by their attorneys allege:
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                                          UNITED STATES ATTORNEY
                                     3600 Seafirst Fifth Avenue Plaza
   THIRD AMENDED AND
                                            Seattle, WA 98104
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SUPPLEMENTAL COMPLAINT - 5

(5155B)

1 This is a civil action concerning the Western 2 Processing site in Kent, Washington, brought under the 3 Comprehensive Environmental Response, Compensation, and Liability 4 Act ("CERCLA"), 42 U.S.C. §§ 9601, et seq.; the Resource 5 Conservation and Recovery Act ("RCKA"), 42 U.S.C. §§ 6901, et 6 seq.; and Section 309 of the Clean Water Act ("CWA"), 33 U.S.C. 7 § 1319, against defendants Western Processing Company, Inc., and 8 Garmt J. Nieuwenhuis (the "owner/operator defendants") and 9 against the other companies listed in the caption of this 10 Complaint (the "generator" and "transporter" defendants). 11 Pursuant to Sections 104 and 107 of CERCLA, 42 U.S.C. §§ 9604 and 12 9607, plaintiffs seek access and entry to the site and reimburse-(13 ment for funds spent for investigative and response activities. 14 Plaintiffs also seek equitable relief concerning an imminent and 15 supstantial endangerment to the public health or welfare or the 16 environment pursuant to Section 106 of CERCLA, 42 U.S.C. § 9606. 17 Plaintiffs also seek civil penalties and punitive damages from 18 the owner/operator defendants for non-compliance with an 19 Administrative Order issued pursuant to Section 106 of CERCLA,  $20^{\circ}$ 42 U.S.C. § 9606. Under RCRA, plaintiffs seek to enjoin the 21 owner/operator defendants from violating the Interim Status 22 Standards promulgated pursuant to Section 3004, 42 U.S.C. § 6924, 23 and to compel the owner/operator defendants to comply with 24requirements of two Administrative Orders issued by EPA pursuant 25to Section 3013, 42 U.S.C. § 6934, requiring the provision of 26information and the reimbursement of EPA's sampling and

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penalties against the owner/operator defendants pursuant to

Sections 3008 and 3013 of RCRA, 42 U.S.C. §§ 6928 and 6934. In
addition, under Section 309 of the CWA, 33 U.S.C. § 1319, the

United States seeks to enjoin the owner/operator defendants from
discharging pollutants into a navigable water except as
authorized by permit and civil penalties for unlawful discharges.

### JURISDICTION

2. This Court has jurisdiction of the subject matter of this claim pursuant to 28 U.S.C. §§ 1331, 1345, and 1355, 42 U.S.C. §§ 6928, 6973, 9604, 9606, 9607, and 9613, and 33 U.S.C. § 1319. The <u>State of Washington</u> has been notified of the commencement of this action pursuant to 33 U.S.C. § 1319 and 42 U.S.C. § 6973, and <u>is a plaintiff</u> in this action. The Court has pendent jurisdiction over the claims of the People of the State of Washington made pursuant to Washington law.

## GENERAL ALLEGATIONS

3. Defendant Western Processing Company, Inc. ("Western Processing"), is a domestic chemical reclaiming and recycling business incorporated in the State of Washington. Western Processing owned and operated and owns and operates a facility for the treatment, storage and disposal of hazardous wastes and hazardous substances on a site of approximately thirteen acres at or near 7215 South 196th Street in Kent, Washington, herein

referred to as the Western Processing site, the site, or the facility.

- 4. Garmt J. Nieuwenhuis is and was at all times relevant to this complaint the manager and an operator of the Western Processing facility. In addition, Garmt J. Nieuwenhuis was and is Chairman of the Board of Directors of Western Processing Company, Inc., and during a portion of the period relevant to this complaint, Garmt J. Nieuwenhuis was President of Western Processing. Defendant Garmt J. Nieuwenhuis, at all times relevant to this complaint, has actively, regularly and personally participated in and controlled activities relevant to this complaint conducted at the Western Processing site.
- Washington, by contract, agreement, or otherwise, arranged for disposal or treatment, or arranged with a transporter for transport for disposal or treatment, of hazardous substances owned or possessed by such person, at facilities owned and operated by parties other than generator defendants. Hazardous substances from generator defendants were delivered to and stored, or disposed at the Western Processing site. Transporter defendants, each doing business in Washington, accepted hazardous substances for transport to disposal or treatment facilities.

  They selected the Western Processing site, and transported hazardous substances there.
- 6. The general <u>area around</u> the <u>Western Processing site is</u> used for commercial, industrial, agricultural, and residential

1 purposes. A creek known as Mill Creek crosses the western 2 portion of the site and drains into the Green River which grains 3 into Puget Sound. Mill Creek receives surface water runoff from 4 Underlying the site is a water-bearing geological zone (aquifer), the upper limit of which is about five to ten feet below land surface. The aquifer discharges into Mill Creek. 6 Beneath the upper portions of the aquifer is a discontinuous 8 series of clay lenses, and beneath the lenses, the deeper portions of the aquifer. The City of Kent, Washington, has 10 drilled wells into the deeper portions of the aquifer less than a 11 mile from the site in an attempt to develop a drinking water supply for the City. Mill Creek, the Green River, Puget Sound 12 13 and the aguifer beneath the site are parts of the environment and 14 natural resources. A jogging and bicycle path used by the public 15 abuts the property to the east of the site, an unoccupied 16 residence is across the street from the northern boundary of the 17 site, and there are several residences near Mill Creek downstream 18 from the site.

- 7. The owner/operator defendants' activities at the Western Processing site included at relevant times:
- a. Large bulk tanks, 55 gallon drums and smaller containers of industrial chemical wastes were received at the Western Processing facility from generators and transporters in and around Seattle and other locations in the State of Washington, other western States, and Canada;

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Industrial chemical wastes so received at Western 1 Processing either were or contained halogenated and 3 non-halogenated spent solvents, spent acids, caustics, heavy 4 metals, oils and other toxic constituents. The chemical wastes 5included hazardous wastes and hazardous substances. The wastes 6 were stored and were subjected to various treatment, recovery and disposal processes, including but not limited to distillation, separation, neutralization, destruction and sedimentation; 9 Recovered chemicals were repackaged and stored

- on-site for potential resale;
- The non-reusable residues from the processing of d. the industrial chemical wastes were disposed of on-site, stored on-site or shipped elsewhere for disposal;
- e. Processing or storage took place on the site in approximately forty large bulk tanks (some containing ignitable or toxic spent solvent mixtures and residues) and in a system of surface impoundments; and
- f. Numerous drums (many containing ignitable spent solvents) were located at Western Processing. Prior to the initiation of responsive actions in April 1983, there were some 4,000 to 5,000 drums, most crowded closely together in various groups. Some drums were supported by pallets, but most were resting on the soil surface and many were leaning on other drums or were damaged and others were corroded by the wastes within, by previous contents, by exposure to the elements or by chemicals transferred to the outside of the drums from other drums whose

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contents had leaked or been spilled. Chemical wastes in some drums had leaked out either onto other drums or onto the ground. Some of the drums were labeled or marked to indicate their contents while others were not. At various times and places on the site, there were or have been puddles of liquid which contained unknown and possibly toxic chemical residues.

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# FIRST CLAIM

- The allegations of paragraphs 1 through 7 are realleged.
- Sections 104 and 107(a) of CERCLA, 42 U.S.C. \$\$ 9604 9. and 9607(a), provide in pertinent part:

104(a)(1). Whenever (A) any hazardous substance is released or there is a substantial threat of such a release into the environment, or (B) there is a release or substantial threat of release into the environment of any pollutant or contaminant which may present an imminent and substantial danger to the public health or welfare, the President is authorized to act, consistent with the national contingency plan, to remove or arrange for the removal of, and provide for remedial action relating to such hazardous substance, pollutant, or contaminant, at any time (including its removal from any contaminated natural resource), or take any other response measure consistent with the national contingency plan which the President deems necessary to protect the public health or welfare or the environment, . . .

104(b). Whenever the President is authorized to act pursuant to subsection (a) of this section, or whenever the President has reason to believe that a release has occurred or is about to occur, or that illness, disease or complaints thereof may be attributable to exposure to a hazardous substance, pollutant,

THIRD AMENDED AND SUPPLEMENTAL COMPLAINT - 11

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or contaminant and that a release may have occurred or be occurring, he may undertake such investigations, monitoring, surveys, testing, and other information gathering as he may deem necessary or appropriate to identify the existence and extent of the release or threat thereof, the source and nature of the hazardous substances, pollutants or contaminants involved, and the extent of danger to the public health or welfare or to the environment. In addition, the President may undertake such planning, legal, fiscal, economic, engineering, architectural, and other studies or investigations as he may deem necessary or appropriate to plan and direct response actions, to recover the costs thereof, and to enforce the provisions of this

107(a). Notwithstanding any other provision or rule of law, and subject only to the defenses set forth in subsection (b) of this section

- the owner and operator of a vessel
   or a facility,
- (2) any person who at the time of disposal of any hazardous substance owned or operated any facility at which such hazardous substances were disposed of,
- (3) any person who by contract, agreement, or otherwise arranged for disposal or treatment, or arranged with a transporter for transport for disposal or treatment, of hazardous substances owned or possessed by such person, by any other party or entity, at any facility owned or operated by another party or entity and containing such hazardous substances, and
- (4) any person who accepts or accepted any hazardous substances for transport to disposal or treatment facilities or sites selected by such person, from which there is a release, or a threatened release which causes the incurrence of response costs, of a hazardous substance, shall be liable for--

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all costs of removal or 1 (A) remedial action incurred by the United States Government . . . not 2 inconsistent with the National Contingency Plan; 3 10. The Administrator of EPA is the President's delegate 4 under Sections 104(a) and (b) of CERCLA, 42 U.S.C. §§ 9604(a) and (b), pursuant to Section 2(e) of Exec. Order No. 12316, 46 Fed. Reg. 42237 (Aug. 14, 1981), and its predecessor Exec. Order No. 12286, 46 Fed. Reg. 9901 (Jan. 19, 1981). The Administrator 8 has redelegated this authority. 11. The term "facility" is defined in Section 101(9) of 10 CERCLA, 42 U.S.C. § 9601(9), as: 11 12 (A) any building, structure, installation, equipment, pipe or pipeline (including any pipe into a sewer or publicly 13 owned treatment works), well, pit, pond, lagoon, impoundment, ditch, landfill, storage 14 container, motor vehicle, rolling stock, or aircraft, or 15 (B) any site or area where a hazardous 16 substance has been deposited, stored, disposed 17 of, or placed, or otherwise come to be located; but does not include any consumer 18 product in consumer use or any vessel . . . 19 The Western Processing site is a facility within the meaning of Section 101(9) of CERCLA, 42 U.S.C. § 9601(9). 21 13. "Hazardous substance" is defined by Section 101(14) of 22 CERCLA, 42 U.S.C. § 9601(14), as follows: 23 (A) any substance designated pursuant to section 311(b)(2)(A) of the Federal Water 24 Pollution Control Act, (B) any element, compound, mixture, solution, or substance 25 designated pursuant to section 102 of this Act, (C) any hazardous waste having the 26 characteristics identified under or listed 28 UNITED STATES ATTORNEY 3600 Seafirst Fifth Avenue Plaza

Seattle, WA 98104

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THIRD AMENDED AND

(5155B)

SUPPLEMENTAL COMPLAINT - 13

pursuant to section 3001 of the Solid Waste Disposal Act (but not including any waste the regulation of which under the Solid Waste Disposal Act has been suspended by Act of Congress), (D) any toxic pollutant listed under section 307(a) of the Federal Water Pollution Control Act, (E) any nazardous air pollutant listed under section 112 of the Clean Air Act, and (F) any imminently hazardous chemical substance or mixture with respect to which the Administrator has taken action pursuant to section 7 of the Toxic Substances Control Act . .

The term "release" is defined in Section 101(22) of CERCLA, 42 U.S.C. § 9601(22), in pertinent part as:

> any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment . . . .

The term "disposal" as defined in Section 101(29) of CERCLA, 42 U.S.C. § 9601(29), has the same meaning as provided in Section 1004 of the Solid Waste Disposal Act, 42 U.S.C. § 6903, which states:

- The term "disposal" means the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid waste or hazardous waste into or on any land or water so that such solid waste or hazardous waste or any constituent thereof may enter the environment or be emitted into the air or discharged into any waters, including ground waters.
- 16. A preliminary monitoring, testing, and analysis program at the Western Processing site to determine the extent and nature of soil and groundwater contamination was conducted by EPA beginning in or about October 1982. The program included 2611sampling of (30) groundwater monitoring wells (24 on-site wells,

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five downgradient off-site wells and one upgradient off-site well to determine background levels). Soil samples from the surface and several berms constructed on the site were also taken.

- 17. The results of the program showed that chemicals, including hazardous substances, as well as pollutants and contaminants which may present an imminent and substantial danger to the public health or welfare, have been released and/or disposed of at the site into the environment. The chemicals have leached or otherwise migrated into and contaminated the soil and aquifer beneath the site and off the site. Further releases were and are substantially threatened.
- 18. The groundwater beneath the site contained 32 priority pollutants (see 40 C.F.R. § 401.15), all in measurable quantities and some (e.g., chromium and trichloroethylene) in individual concentrations in excess of two hundred thousand parts per billion (micrograms per liter or ppb). At least eight of the 32 groundwater pollutants are carcinogens and at least two are suspected carcinogens. Samples from the off-site downgradient wells contained 20 of the 32 priority pollutants found on-site in similarly high concentrations. In comparison, the off-site, upgradient background well yielded only 5 priority pollutants.
- pollutants, some in extremely high concentrations. Included in the 49 priority pollutants measured are at least nine carcinogens and 12 suspected carcinogens.

Many of the hazardous substances found in soil and 1 20. 2 groundwater beneath the site have also been detected in Mill Creek (surface water and sediments). These include 41 priority pollutants and two non-priority pollutants. Eleven of the priority pollutants detected are known carcinogens and eight are 5 suspected carcinogens. Of the 45 total specific pollutants detected in Mill Creek, only two have not been reported as 8 detected on site.

The hazardous substances present on the site, which were released and threatened to be released into the environment. including the soil, groundwater and/or Mill Creek, and which prior to the conclusion of the Federal surface response action that began on or about April 15, 1983, also threatened to be exposed to humans entering on the surface of the site or to be released in a fire or explosion, include but are not limited to:

#### Polychlorinated Biphenyls (PCBs) a.

Polychlorinated biphenyls (PCBs) are a group of 18 chemicals which have been demonstrated to cause cancer in animals and are suspected human carcinogens. PCBs can cause liver damage, skin pigmentation and chloracne. PCBs can cross the placenta to a fetus and can concentrate in mother's milk. PCBs may decrease fertility. PCBs can increase the amount of certain enzymes which are found in the liver, lungs, and skin; this increased level may increase the toxicological hazard of other chemicals. PCBs bioaccumulate, i.e., are retained in human and

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animal tissues at concentrations in excess of exposure levels.

PCB's are extremely stable and persistent in the environment.

Criteria (<u>See</u> 45 Fed. Reg. 79318, <u>et seq.</u>, (Nov. 28, 1980)

("WQC")) that 0.079 ppt (parts per trillion) of PCBs would be expected to produce one additional case of cancer per million people. For carcinogens, the criteria for maximum human health protection are zero, reflecting the fact that there is no scientific basis for estimating "safe" levels for carcinogens.

PCB concentrations were found in numerous soil samples from the Western Processing site, at levels as high as 19,000 ppb, with several other samples exceeding 2000 ppb. There is a potential for PCBs to be found in surface water runoff from the site into Mill Creek.

## b. Chloroform

Chloroform is a carcinogen which also seriously affects several vital body functions. Chloroform causes depression of the central nervous system, destruction of liver cells, kidney damage, harmful alteration of blood chemistry and cardiac problems, such as arrhythmia.

EPA's Ambient Water Quality Criterion for chloroform is zero. The level of exposure to chloroform which can be expected to pose a cancer rate of one additional case per one million people exposed is 0.21 ppb. Chloroform concentrations were found in levels as high as 27,000 ppb in groundwater samples from the Western Processing site.

### c. Benzene

Benzene exposure has been linked to leukemia in humans. It is implicated as being a mutagen (causing changes in genes in organisms that are perpetuated in subsequent cell divisions) and a mitotic poison (affecting the process of cell division by which cells replicate). Benzene can affect the bone marrow and blood-forming systems and cause blood disorders, such as either leukemia or a decrease in certain types of blood cells. Benzene can affect the central nervous system and cause respiratory failure, circulatory collapse, and death. The toxicity of benzene may be influenced by synergistic interaction with chlorinated hydrocarbons.

EPA has determined in its Ambient Water Quality Criterion that 0.67 ppb would be expected to produce one additional case of cancer per million people. Benzene concentrations were found in levels as high as 2200 ppb in groundwater samples from the Western Processing site.

Additionally, benzene presents a threat to human safety through fire. The closed cup flash point of benzene is very low: 12 degrees Fahrenneit.

## d. 1,2-Dichloroethane

1,2-Dichloroethane has been shown to cause cancer in laboratory animals. Animal carcinogens are suspect human carcinogens. Laboratory tests have shown that 1,2-dichloroethane is mutagenic. Acute exposure to 1,2-dichloroethane depresses the

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THIRD AMENDED AND SUPPLEMENTAL COMPLAINT - 18 (5155B)

central nervous system causing nausea, headaches, unconsciousness and ultimately death.

Repeated exposure of workers to 1,2-dichloroethane has been associated with loss of appetite, nausea, abdominal pain, injury to the liver and kidneys, and neurological disorders.

EPA Ambient Water Quality Criteria states that 0.94 ppb would be expected to result in one additional case of cancer per million people. 1,2-dichloroethane concentrations were found in levels as high as 16,000 ppb in ground water samples from the Western Processing site.

Additionally, 1,2-dichloroethane is dangerous when heated to decomposition. It emits highly toxic fumes of phosgene and can react vigorously with oxidizing materials and emit vinyl chloride and hydrochloric acid.

Benzo-a-anthracene and Benzo-b-fluoranthene

Benzo-a-anthracene is a very potent chemical carcinogen. Acute and chronic exposure to this chemical can also induce enzyme activity in various tissues, suppress the body's immune system, and cause damage to various blood forming and reproductive tissues, as well as to epithelial cells in general. The chemical is also strongly mutagenic. A soil sample contained 884,000 ppb of this compound, which is the equivalent of nearly one-tenth of one percent of the soil sample. Also present at 200,000 ppb in the same soil sample was the related chemical, benzo-b-fluoranthene, which is also strongly carcinogenic.

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f. Trichloroethylene

Trichloroethylene has been shown to cause cancer in mice and was found in 23 of the wells tested. Acute exposure to trichloroethylene causes depression and narcosis of the central nervous system, resulting in visual disturbance, confusion, lack of coordination and fatigue. It is also associated with cardiac changes such as arrnythmia and ventricular fibrillation. EPA's ambient Water Quality Criterion provides that 2.7 ppb of trichloroethylene would be expected to result in one additional case of cancer per million people.

Trichloroethylene concentrations were found to be as high as 210,000 ppb in groundwater samples from the Western Processing site. Soil sample concentrations were as high as 580,000 ppb.

## g. Polynuclear Aromatic Hydrocarbons

Soil samples from the site also contained very high levels of several other suspected carcinogens, known as polynuclear aromatic hydrocarbons, which belong to the same chemical class as benzo-a-anthracene and benzo-p-fluoranthene mentioned previously. These included, among others: phenanthrene (20 million ppb), naphthalene (6,200,000 ppb), fluorene (8,600,000 ppb), chrysene (1,210,000 ppb), and pyrene (16,000,000 ppb). These compounds produce neoplastic effects (tumors) in laboratory animals and are easily absorbed into the body by all exposure routes.

### h. Phenol

Phenol was also found in 12 water samples, with a maximum level of 4,100,000 ppp. Phenol is corrosive and is toxic to cells. Sufficient exposure to phenol can cause cardiovascular problems as well as damage to liver, kidney, and other organ systems. EPA's Water Quality Criterion for phenol is 3,500 ppb to protect public health.

## i. Other Organics

Several other organic compounds which depress the central nervous system and can cause damage to other organ systems after sufficient exposure, were also found at very high levels in various water samples from the site. Some of those of concern include: trans-1,2-dichloroethane (found in 13 water samples, maximum level 390,000 ppb), 1,1,1-trichloroethane (found in 16 water samples, maximum level 340,000 ppb), and toluene (found in 15 water samples, maximum level 22,000 ppb).

### j. Arsenic

Human exposure to arsenic through ingestion of contaminated drinking water supplies has been shown to affect the cardiovascular system (heart and blood vessels) resulting in heart pains, hypertension, death of heart tissue and congestive heart failure. The central nervous system is also affected by arsenic resulting in muscle weakness, paralysis, mental retardation and irreversible nerve and brain damage in children. At high exposure levels, the effects on the nervous system can lead to convulsions, coma and death. Arsenic has also been shown

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to be a human carcinogen when ingested or inhaled, and to cause chromosomal abnormalities. The EPA maximum contaminant level (see 40 C.F.R. § 141) is 0.05 ppm in drinking water. of arsenic in water that may result in one additional cancer in an exposed population of 1,000,000 is 0.0022 ppb. Analysis of samples from Western Processing have identified arsenic concentrations of 600 ppb in groundwater and 102,000 ppb in soil.

#### k. Chromium

Occupational exposure to chromium compounds has 10 resulted in lesions and ulcers on exposed skin and mucous membranes, as well as perforation in the nose. Several studies of exposed workers have shown that nexavalent chromium causes lung cancer. Hexavalent chromium and possibly other chromium compounds are mutagenic in many experimental systems. maximum contaminant level (MCL) for chromium is 50 ppb in  $16\,$  drinking water. Analysis of samples from Western Processing have identified chromium concentrations of 65,000 ppb in groundwater and 7,600,000 ppb in soil.

#### 1. Cadmium

The effect of most concern for cadmium is its ability to accumulate in the kidney and cause damage to this organ. Such kidney damage has been found in both occupationally exposed persons and in a segment of the Japanese population that consumed excess cadmium in their foodstuffs. For persons with certain dietary deficiencies, exposure to cadmium can also result in softening of the bones and multiple fractures. Studies of

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workers have shown that cadmium causes emphysema and other lung damage and suggest that it may be a human carcinogen. The EPA's MCL and WQC for cadmium are 10 ppb. Analysis of samples from Western Processing have identified cadmium concentrations of 60,000 ppb in groundwater and 420,000 ppb in soil.

### m. Lead

Lead has been shown to adversely affect almost every system in the body. Exposure of children to existing elevated environmental concentrations of lead has resulted in a decrease in the concentration of hemoglobin, the blood protein responsible for transporting oxygen throughout the body, and in the production of neurobiological defects such as learning disabilities and behavioral problems. As exposure levels to lead increase, reproductive effects such as stillbirths and miscarriages increase in humans and severe, often irreversible damage develops in the blood-forming system, nervous system, cardiovascular system (heart and blood vessels), the kidneys and Experimentally, lead has been shown to produce pirth defects. EPA's MCL and WQC to protect human health are 50 ppb for lead. Analysis of samples from Western Processing have identified lead concentrations of 3,300 ppb in groundwater and 141,000,000 ppb in soil.

### n. Mercury

Several cases of poisoning as a result of ingestion of mercury-contaminated foodstuffs have shown that the first part of the body affected by mercury is the central nervous

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system (CNS). This CNS effect leads to the loss of muscle coordination, impaired vision, speech and movement, mental disturbances, and tremors. Higher exposures to mercury result in Because mercury can cross the placenta and affect the fetus, exposure to it has resulted in the birth of children with severe brain damage, blindness, seizures and learning difficulties. Mercury may also cause reproductive effects and mutations in humans. EPA's MCL for mercury is 2 ppb. Analysis of samples from Western Processing have identified mercury concentrations of 46 ppb in groundwater and 360 ppb in soil.

#### 0. Nickel

Exposure of workers and the general population to nickel, both orally and through skin contact, has resulted in skin problems, including inflammation, chronic eczema, and allergic reactions. Exposed workers have developed various types of lung damage and perforated nasal septa, as well as cancers of 17 the lung and nasal cavities. Experimentally, nickel has been 18 shown to cause reproductive effects at low levels in drinking water. A WQC of 13.4 ppb has been recommended by EPA to protect human health. Analysis of samples from Western Processing have identified nickel concentrations of 280,000 ppb in groundwater and 1,900,000 ppb in soil.

#### p. Cyanides

The toxicological effects of cyanides are a result 25 of their rapid conversion to hydrogen cyanide once they enter the human body. Hydrogen cyanide blocks the utilization of oxygen by

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the body and affects the heart and brain. At high exposures, respiration is inhibited which can result in deatn. The WQC recommended by EPA for cyanide is 200 ppb. Analyses of samples from Western Processing have identified cyanide concentrations of 35,000 ppb in groundwater and 179,000 ppb in soil.

- 22. Beginning on or about April 15, 1983, and continuing to the present, in response to and caused by the release and threatened release of hazardous substances from the Western Processing facility into the environment and pursuant to CERCLA, EPA and its contractors undertook and are undertaking a response action as defined in Section 101(25) of CERCLA, 42 U.S.C. § 9601(25). The response action included security measures such as fencing to preclude public access, testing, and removal of drums of chemicals and removal of bulk chemicals in tanks and impoundments.
- 23. To date, the United States Government has incurred response costs in excess of \$9,000,000 in its response action at the Western Processing facility. The United States continues to incur response costs.
- 24. The Federal response action at the Western Processing facility was not and is not inconsistent with the National Contingency Plan.
- 25. The United States of America has satisfied any condition precedent to a response action and to recovery under applicable law, including Section 107 of CERCLA, 42 U.S.C. § 9607.

Defendants Western Processing Company and Garmt J. 27. Nieuwenhuis are the operators and/or were the operators of the Western Processing facility at the time of the response action and/or are persons who, at a time of release or disposal of hazardous substances, operated the Western Processing facility at which such hazardous substances were released or disposed of. Defendants Western Processing Company and Garmt J. Nieuwenhuis are the owners and/or were the owners of the Western Processing facility at the time of the response action and/or are persons who, at a time of disposal or a release of hazardous substances at the Western Processing facility owned the Western Processing facility, at which such hazardous substances were released or disposed of. Generator defendants, by contract, agreement, or otherwise, arranged for disposal or treatment, or arranged with a transporter for transport for disposal or treatment, of nazardous substances owned or produced by them at the Western Processing site, and hazardous substances from each generator defendant were delivered to and stored, treated, or disposed of at the Western Processing site. Transporter defendants accepted hazardous substances for transport to disposal or treatment facilities. They selected the Western Processing site, and transported hazardous substances there. Said owner/operator, generator, and transporter defendants are jointly and severally liable to the

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United States for the costs of the response action under Sections 107(a)(1) and (2) of CERCLA, 42 U.S.C. §§ 9607(a)(1) and 3 (2). 5 SECOND CLAIM

- 28. Paragraphs 1 through 21, 26, and 27 are realleged.
- 29. Section 106 of CERCLA, 42 U.S.C. § 9606, provides:
  - (a) In addition to any other action taken by a State or local government, when the President determines that there may be an imminent and substantial endangerment to the public health or welfare or the environment because of an actual or threatened release of a hazardous substance from a facility, he may require the Attorney General of the United States to secure such relief as may be necessary to abate such danger or threat, and the district court of the United States in the district in which the threat occurs shall have jurisdiction to grant such relief as the public interest and the equities of the case may require. The President may also, after notice to the affected State, take other action under this section including, but not limited to, issuing such orders as may be necessary to protect public health and welfare and the environment.
  - Any person who willfully violates, or fails or refuses to comply with, any order of the President under subsection (a) may, in an action brought in the appropriate United States district court to enforce such order, be fined not more than \$5,000 for each day in which such violation occurs or such failure to comply continues.
- 30. There is or may be an imminent and substantial endangerment to the public health or welfare or the environment because of actual or threatened releases of hazardous substances from the Western Processing facility and the Administrator of EPA

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by his delegate has made and does hereby make such a determination pursuant to Section 106 of CERCLA, 42 U.S.C. § 9606. The owner/operator, generator, and transporter 3 defendants are jointly and severally liable to abate the imminent 4 and substantial endangerment presented by the releases and 6 threatened releases of hazardous substances from the facility. 7 8 THIRD CLAIM 9 Paragraphs 1 through 21 are realleged. 32. 10 Section 7003(a) of the Resource Conservation and 33. 11 Recovery Act, 42 U.S.C. § 6973(a), provides: 12 Notwithstanding any other provision of this Act, upon receipt of evidence that the 13 handling, storage, treatment, transportation or disposal of any solid waste or hazardous waste may present an imminent and substantial 14 endangerment to health or the environment, the 15 Administrator may bring suit on behalf of the United States in the appropriate district 16 court to immediately restrain any person contributing to such handling, storage, 17 treatment, transportation, or disposal to stop such handling, storage, treatment, 18 transportation, or disposal or to take such other action as may be necessary. The 19 Administrator shall provide notice to the affected State of any such suit. 20 Administrator may also, after notice to the affected State, take other action under this 21 section including, but not limited to, issuing such orders as may be necessary to protect 22 public health and the environment. 23 "Hazardous waste" is defined in Section 1004(5) of 34. 24RCRA, 42 U.S.C. § 6903(5), as: 25 a solid waste, or combination of solid waste, which because of its quality, concentration, 26 27 28

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or physical, chemical, or infectious characteristics may:

- (A) cause, or significantly contribute to an increase in mortality or an increase in serious irreversible, or incapacitating reversible, illness; or
- (B) pose a substantial present or potential hazard to human health or the environment when improperly treated, stored, transported, or disposed of, or otherwise managed.
- 35. Chemicals brought into, kept at, mixed and handled at, spilled, leaked and dumped on the ground at, that may spill or leak at, and/or migrating into the soil and groundwater under and from the site are hazardous wastes as defined in RCRA, 42 U.S.C. § 6903(5), and are also solid wastes as defined in RCRA,
- 36. The handling, storage, treatment, and disposal of solid and hazardous wastes at the site presented, presents and may present an imminent and substantial endangerment to health and the environment within the meaning of Section 7003 of RCRA,
- 37. The owner/operator, generator, and transporter defendants have contributed to and are contributing to the handling, storage, treatment, and disposal of the solid and hazardous waste at the site.
- 38. The owner/operator, generator, and transporter defendants are jointly and severally liable for remedying, and for governmental costs associated with remedying, the endangerment at the site.

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39. Paragraphs 1 through 27, 29, and 30 are realleged.

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40. On April 11, 1983, EPA Region 10 issued an administrative order pursuant to Section 106(a) of CERCLA, 42 U.S.C. § 9606(a), to owner/operator defendants Western Processing Company and Garmt J. Nieuwenhuis. The order was based, in part, on the results of EPA's soil and groundwater study of the site, partially summarized above, the leaking or deteriorated condition of many of the drums and other containers and impoundments on the site, the proximity of human residences to Mill Creek and the site, the flow of Mill Creek into the Green River and thence Puget Sound, the likelihood of connection between the shallow and deep portions of the aquifer beneath the site and the fact that the City of Kent has constructed a well into the deep portion of the aquifer for potential future drinking water use. The Order required said defendants, inter alia, to cease receipt and/or processing of hazardous substances, to provide adequate site security, to take measures to prevent additional contamination from entering the soil and groundwater, to provide information respecting hazardous substances on site, and to allow access to the site to EPA and its contractors.

41. On April 14, 1983, Western Processing and Garmt J.

Nieuwenhuis informed EPA that they had stopped receiving or processing hazardous substances, but did not have the resources to carry out other requirements of the Order. Western Processing

and Garmt J. Nieuwenhuis provided EPA and its contractors with access to the site for the purpose of carrying out the terms of the Order.

- 42. On April 15, 1983, EPA informed defendants Western Processing and Garmt J. Nieuwenhuis that because they had indicated they would not implement the requirements of the Order, EPA would undertake a Federal response and would move on site to begin securing the site and carrying out certain cleanup activities. EPA began its on-site activity that day and continued it through the spring and early summer of 1983, as summarized in paragraph 22 above.
- 43. Owner/operator defendants are liable for injunctive relief requiring them to comply with parts of the order not completed by EPA, including, but not limited to, the requirements that they shall not accept or process hazardous substances, they shall provide information related to hazardous substances on the site and they shall continue to allow access and entry by EPA and its contractors.
- 44. Section 107(c)(3) of CERCLA, 42 U.S.C. § 9607(c)(3) provides:

If any person who is liable for a release or threat of release of a hazardous substance fails without sufficient cause to properly provide removal or remedial action upon order of the President pursuant to section 104 or 106 of this Act, such person may be liable to the United States for punitive damages in an amount at least equal to, and not more than three times the amount of any costs incurred by the Fund as a result of such failure to take proper action. The President is

authorized to commence a civil action against any such person to recover the punitive damages, which shall be in addition to any costs recovered from such person pursuant to section 112(c) of this Act. Any moneys received by the United States pursuant to this subsection shall be deposited in the Fund.

45. Owner/operator defendants are liable for treble damages pursuant to CERCLA Section 107(c)(3) for three times the cost of the response action identified in the order and undertaken by EPA and its contractors. Owner/operator defendants are also liable for penalties under Section 106(b) of CERCLA, 42 U.S.C. § 9606(c).

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#### FIFTH CLAIM

- 46. Paragraphs 1 through 7 and 16 through 21 are realleged.
- 47. Section 3013 of RCRA, 42 U.S.C. § 6934, provides:
  - (a) AUTHORITY OF ADMINISTRATOR.--If the Administrator determines, upon receipt of any information, that--
  - (1) the presence of any hazardous waste at a facility or site at which hazardous waste is, or has been, stored, treated, or disposed of, or
  - (2) the release of any such waste from such facility or site may present a substantial hazard to human health or the environment, he may issue an order requiring the owner or operator of such facility or site to conduct such monitoring, testing, analysis, and reporting with respect to such facility or site as the Administrator deems reasonable to ascertain the nature and extent of such hazard
  - (c) PROPOSAL. -- An order under subsection (a) or (b) shall require the person to whom such order is issued to submit to the Administrator within 30 days for the issuance of such order a proposal for carrying out the required

monitoring, testing, analysis, and reporting. The Administrator may, after providing such person with an opportunity to confer with the Administrator respecting such proposal, require such person to carry out such monitoring, testing, analysis, and reporting in accordance with such proposal, and such modifications in such proposal as the Administrator deems reasonable to ascertain the nature and extent of the hazard.

- (d) MONITORING, ETC., CARRIED OUT BY ADMINISTRATOR. -- (1) If the Administrator determines that no owner or operator referred to in subsection (a) or (b) is able to conduct monitoring, testing, analysis, or reporting satisfactory to the Administrator, if the Administrator deems any such action carried out by an owner or operator to be unsatisfactory, or if the Administrator cannot initially determine that there is an owner or operator referred to in subsection (a) or (b) who is able to conduct such monitoring, testing, analysis, or reporting, he may--
- (A) conduct monitoring, testing, or analysis (or any combination thereof) which he deems reasonable to ascertain the nature and extent of the hazard associated with the site concerned, or (B) authorize a State or local authority or other person to carry out any such action, and require, by order, the owner or operator referred to in subsection (a) or (b) to reimburse the Administrator or other authority or person for the costs of such activity.
- 48. Pursuant to Section 3013(a), 42 U.S.C. § 6934(a), EPA issued an Order to owner/operator defendants on August 16, 1982, which was served on them on August 16, 1982. The Order required owner/operator defendants to submit a proposal to EPA for the sampling, analysis, monitoring, and reporting of hazardous wastes 25 at their facility and further required them to disclose certain 26 information relating to their past practices at the site.

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Order apprised owner/operator defendants that if EPA determined that they were not able to submit and implement such a proposal, EPA, pursuant to Section 3013(d)(1) of RCRA, 42 U.S.C.

§ 6934(d)(1), would perform the ordered activities itself and reserve the right to seek reimbursement at a later date. The Order afforded owner/operator defendants the opportunity to confer with EPA respecting the development of such a proposal. The Order required response within thirty (30) days.

- 49. Owner/operator defendants did not submit the ordered proposal to EPA as required.
- 50. As a result of owner/operator defendants' failure to submit a proposal, EPA undertook the necessary monitoring, testing, and analysis. In undertaking this work, EPA has incurred to date expenses in an amount estimated to be no less than \$184,450 and continues to incur expenses.
- 51. Owner/operator defendants have failed to disclose certain information regarding past site practices to EPA, as required by the Order.
- 52. On December 30, 1982, EPA issued to owner/operator defendants an Order pursuant to RCRA Section 3013(d)(1), 42 U.S.C. § 6934(d)(1), requiring owner/operator defendants to reimburse EPA for the costs incurred to date. The owner/operator defendants, through counsel, have refused to comply with the Order.
- 53. Pursuant to Section 3013(e) of RCRA, 42 U.S.C. 26 § 6934(e), owner/operator defendants are liable for equitable

relief requiring compliance with the above Orders under § 3013 of RCRA and EPA is entitled to reimbursement of monitoring, testing, and analysis costs pursuant to Section 3013(d)(1) of RCRA, 42 U.S.C. § 6934(d)(1). Owner/operator defendants are also liable under Section 3013(e) of RCRA for civil penalties not in excess of \$5,000 per day, per Order, that owner/operator defendants failed to comply with any Section 3013 RCRA Administrative Order. 

SIXTH CLAIM

54. Paragraphs 1 through 7 are realleged.

et seq., required EPA to promulgate regulations governing the management of hazardous waste. Those regulations, which were promulgated and became effective on November 19, 1980, nave been amended from time to time. See 40 C.F.R. Parts 260-65; Parts 122-24, recodified as Parts 270 and 271, 45 Fed. Reg. 14,146 (April 1, 1983). Section 3005 of RCRA, 42 U.S.C. § 6925, requires a permit for treating, storing, or disposing hazardous waste.

\*Notification for Hazardous Waste Activity\* and a Part A application for the required permit. The submission of the form and application to EPA by this existing facility, inter alia, qualified Western Processing for "interim status", which means that the Company is treated by EPA as naving been issued a RCRA

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permit for those activities listed on its permit application. An actual permit may be issued later in the administrative process. As a facility with "interim status", Western Processing is required to comply with the hazardous waste management regulations, including "Interim Status Standards". See 40 C.F.R. Part 265 and 40 C.F.R. § 122.23 (recodified in 40 C.F.R. § 270.70, et seq.).

- On March 31, 1981, EPA inspected the Western Processing 57. facility and observed that defendants were in violation of numerous Interim Status Standards and other applicable The standards violated related to storage regulations. practices, container and drum management, waste piles, surface impoundments, and many recordkeeping and plan development requirements.
- 58. On May 8, 1981, EPA issued an Administrative Order pursuant to Section 3008 of RCRA, 42 U.S.C. § 6928, to defendant 17 Western Processing. The Order required compliance with the 18. Interim Status Standards being violated by Western Processing.
  - 59. On May 10, 11, and 18, 1982, EPA inspected the Processing site and observed that defendants were in violation of numerous Interim Status Standards and related regulations. The activities and violations observed included:
  - Spent acids contaminated with phenols had been treated to remove the phenols. The treatment of the spent acids took place in a surface impoundment known as Pond 21 on owner/operator defendants' facility. Such treatment of spent

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acids constituted treatment of a hazardous waste in a surface impoundment and was not listed by owner/operator defendants on 3 the Western Processing facility's Part A application. See 40 C.F.R. § 122.23(c) (recodified as Section 270.72). 4 Additionally, owner/operator defendants at their facility redistill spent halogenated and nonhalogenated solvents (specifically wastes in categories F001, F002, F003, and F005 as 8 listed in 40 C.F.R. § 261.31) and, during the process, generate still bottoms which were and are stored on site. Storage of such 10 still bottoms was not listed by owner/operator defendants on the 11 facility's Part A application. See 40 C.F.R. § 122.23(b) 12 (recodified as Section 270.71(a)). In addition, the large surface impoundment on owner/operator defendants' facility known as the gyp pond was used for the treatment, storage, and disposal 15 of hazardous wastes. Such treatment, storage, and disposal were 16 not listed by owner/operator defendants on the facility's Part A 17 application. See 40 C.F.R. § 122.23(b), recodified as 18 Section 270.71(a): 19 On or after November 19, 1980, on numerous 20 occasions and on numerous dates, hazardous waste was accepted by 21 owner/operator defendants from a foreign (Canadian) source 22 without prior notification of the Regional Administrator. 23 40 C.F.R. § 265.12(a): 24 Owner/operator defendants' facility had no written 25 waste analysis plan. See 40 C.F.R. § 265.13(b); 26 21

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and were stored in poorly drained muddy areas conducive to drum rusting or deterioration;

- owner/operator defendants of their own container storage areas did not result in the detection, notation, or correction of leaking, corroded or deteriorated containers and such "inspections", if they occurred, were wholly inadequate. See 40 C.F.R. § 265.174;
- t. Owner/operator defendants' surface impoundments, specifically the gyp pond and Pond 21, were not maintained with two feet of freeboard. See 40 C.F.R. § 265.222;
- u. Owner/operator defendants' earthen berm surrounding the gyp pond did not have a protective cover, such as grass, shale, or rock. See 40 C.F.R. § 265.223;
- v. Owner/operator defendants had not inspected the freeboard level of the two surface impoundments each operating day to ensure compliance with the two-foot freeboard requirement and had not inspected the earthen berm surrounding the gyp pond to detect leaks or deterioration at least weekly. See 40 C.F.R. \$ 265.226. Owner/operator defendants also had not remedied the deterioration existing in the earthen berm. See 40 C.F.R. \$ 265.15(c);
- w. Owner/operator defendants' waste piles of flue dust (listed in 40 C.F.R. § 261.32 as K061) were not covered or otherwise managed to control wind dispersal. See 40 C.F.R. § 265.251, and;

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x. Leachate caused by precipitation seeping through defendants' flue dust waste piles and still bottom waste piles are hazardous wastes as defined by 40 C.F.R. § 261.3(c)(2). The waste piles were not placed on an impermeable base, leachate and runoff were not collected, and the piles were not protected from precipitation. See 40 C.F.R. § 265.253.

60. Owner/operator defendants' activities as described in paragraphs 60a through x violated RCRA Subtitle C regulations found at 40 C.F.R. § 122.23(c) (recodified as Section 270.72), 122.23(b) (recodified as Sections 270.71(a)), 265.12(a), 265.13(b), 265.13(c), 265.14(b), 265.14(c), 265.15(b), 265.15(c), 265.15(d), 265.16(d) and (e), 265.35, 265.37(a), 265.37(b), 265.51, 265.53, 265.73(b)(1) and (2), 265.90-.94, 265.112, 265.142, 265.31 and 171, 265.173(b), 265.174, 265.222, 265.223, 265.226, 265.251, and 265.253.).

Order to defendant Western Processing pursuant to Section 3008 of RCRA, 42 U.S.C. § 6928, which superseded and dismissed the Order of May 8, 1981. The second Order, inter alia, advised defendant Western Processing of the violations of the regulations identified in the preceding paragraph and, inter alia, ordered compliance with those regulations.

62. Prior to about April 15, 1983, owner/operator defendants had continued from day to day to fail to cure or correct any of the violations listed in paragraph 59 and, based

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on information and belief, continued daily to violate many of the regulations cited therein.

63. Additional requirements of the Interim Status Standards

63. Additional requirements of the Interim Status Standards came into effect in July 1982 (47 Fed. Reg. 15 U32-74, 16 544-61) and relate to liability insurance and closure financial assurance. These financial standards required submittals to EPA of evidence of compliance. Owner/operator defendants have failed to submit such evidence. See 40 C.F.R. §§ 265.143 and 265.147.

- 64. Owner/operator defendants' activities as described in paragraph 63 violated RCRA Subtitle C regulations found at 40 C.F.R. §§ 265.143 and 265.147.
- 65. On November 16 and 17, 1982, EPA inspected the Western Processing facility and made additional observations, including:
- a. Four interconnected, above-ground, surface impoundments were being used to treat and store water containing hazardous waste. Such treatment and storage was not listed by defendants in their permit application. <u>See</u> 40 C.F.R. § 122.23(c), recodified as 270.72;
- were leaking onto the ground. In addition, waste water flowed through relief ports from the lower of the four interconnected impoundments onto the ground. This leakage and flow onto the ground constitute disposal. Neither act of disposal was listed by owner/operator defendants on the facility's Part A application. See 40 C.F.R. § 122.23(c), recodified as 270.72;

1 Owner/operator defendants' had not implemented a ground water monitoring, sampling, and analysis program and system with attendant recordkeeping and reporting requirements for the impoundments referred to in subparagraphs a and b above. 5 See 40 C.F.R. §§ 265.90 through 265.94; 6 d. The above-referenced impoundments were not maintained with two feet of freeboard. See 40 C.F.R. § 265.222, 8 and: 9 Inspections by owner/operator defendants of the e. 10 above-referenced impoundments, if such inspections occurred, did 11 not result in the detection, notation, or correction of leaks. 12 See 40 C.F.R. § 065.226. In addition, owner/operator defendants 13 had not inspected the freeboard level of their surface 14 impoundments each operating day to ensure compliance with the 15 two-foot requirement. See 40 C.F.R. § 265.226. Owner/operator 16 defendants also failed to remedy leaks, failures, or deterioration in the impoundments. See 40 C.F.R. § 265.15(c). 18 66. Owner/operator Defendants' activities as described in 19 paragraphs 65(a) through (e) violated RCRA Subtitle C regulations 20 found at 40 C.F.R. §§ 122.23(c) (recodified as 270.72), 265.90 21 through 265.94, 265.222, 265.226, and 265.15(c). 22 67. Pursuant to Section 3008(a) of RCRA, 42 U.S.C. 23 § 6928(a), owner/operator defendants are liable for injunctive 24 relief for their violations of regulations promulgated pursuant to RCRA, including 40 C.F.R. Part 265 and 40 C.F.R. § 122.23, 2621 28 UNITED STATES ATTORNEY

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1 recodified at 270 through 270.73. Pursuant to 3008(g) of RCRA, 2 42 U.S.C. § 6928(g), owner/operator defendants are liable for civil penalties not to exceed \$25,000 for each day owner/operator defendants violated any requirement of Subtitle C of RCRA, 4 5 including 40 C.F.R. Part 265 and 40 C.F.R. § 122.23, recodified 6 at 270 through 270.73. 7 8 SEVENTH CLAIM 9 68. Paragraphs 1 through 7 and 55 through 65 are realleged. 10 On July 10, 1982, EPA, pursuant to Section 3007(a) of 69. RCRA, 42 U.S.C. § 6927(a), issued an information request to 11 12 defendant Garmt J. Niewenhuis as President of defendant Western 13 Processing. The request asked that said defendants provide EPA 14 with information pertaining to activities required of defendant 15 Western Processing by the Administrative Order issued on June 4, 16 1982, pursuant to Section 3008 of RCRA, 42 U.S.C § 6928. 17 Said defendants have failed to submit the requested 18 information to EPA, thereby violating Section 3007(a) of RCRA, 42 19 U.S.C. § 6927(a). 20 71. Pursuant to Section 3008(g) of RCRA, 42 U.S.C. 21 § 6928(g), owner/operator defendants are liable for a civil penalty not to exceed \$25,000 for their failure to provide the 23 information requested by EPA pursuant to Section 3007(a) of RCRA, 24 42 U.S.C. § 6927(a). 2526 21

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## EIGHTH CLAIM

- 72. Paragraphs 1 through 7 and 65 are realleged.
- 73. Section 301(a) of the CWA, 33 U.S.C. § 1311(a) provides:

  Except in compliance with this section and sections 302, 306, 307, 318, 402, and 404 of this Act, the discharge of any pollutant by any person shall be unlawful.
- 74. Section 402 of the CWA, 33 U.S.C. § 1342, provides for the issuance of permits for the discharge of pollutant(s) into navigable waters.
- 75. Owner/operator defendants have discharged and continue to discharge water containing chemicals, which are pollutants, based on information and belief, into Mill Creek by way of an underground pipe leading from a sump or catch basin on owner/operator defendants' property. The sump or catch basin collects polluted water from the lower of the four surface impoundments described in subparagraphs 65(a) and 65(b).
- 76. The underground pipe leading from owner/operator defendants' facility to Mill Creek is a point source of pollutant discharge as defined in Section 502(14) of the CWA, 33 U.S.C. \$ 1362(14).
- 77. Mill Creek is a tributary of Puget Sound and is a navigable water as defined in Section 502(7) of the CWA, 33 U.S.C. § 1362(7).
- 78. The discharge of pollutants from the underground pipe to Mill Creek was not and is not authorized by permit.

79. Owner/operator defendants have violated and continue to 1 2 violate Section 301(a) of the CWA, 33 U.S.C. § 1311(a). 3 80. Pursuant to Section 309 of the CWA, 33 U.S.C. § 1319, owner/operator defendants are liable for injunctive relief and 4 civil penalties not to exceed \$10,000 per day for violation of 5 § 301 of the CWA, 33 U.S.C. § 1311. 7 8 NINTH CLAIM 9 Claim of the State of Washington Pursuant to Section 107(a) of the Comprehensive Environmental 10 Response Compensation & Liability Act, 42 U.S.C. § 9607(a) 11 81. Paragraphs 1 through 80 are realleged. 12 82. The State of Washington has incurred and will continue 13 to incur costs of removal and remedial actions taken and to be 14 taken at the Western Processing facility within the meaning of 15 Section 107(a)(4)(A) of CERCLA, 42 U.S.C. § 9607(a)(4)(A). 16 such costs have been incurred and will be incurred in a manner 17 not inconsistent with the national contingency plan. 18 83. As of the date of this complaint the State of 19 Washington has incurred costs in excess of \$500,000. These costs 20 were incurred incident to the implementation of an "Interim 21 Remedial Measure" which consisted primarily of paving and 22 covering portions of the facility to prevent the continued 23 migration from the site of nazardous substances entrained in 24 stormwaters. This action was taken by the Washington State 25 Department of Ecology in the fall of 1983. 26 ---28 UNITED STATES ATTORNEY

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84. The State of Washington has suffered and will continue to suffer damages for injury to, destruction of, or loss of natural resources, and has incurred reasonable costs assessing said damages, caused by the release of hazardous substances from or at the Western Processing facility within the meaning of Section 107(a)(4)(C), 42 U.S.C. § 9607(a)(4)(C). "Natural Resources" is defined at Section 101(16) of CERCLA, 42 U.S.C. § 9601(16), to include, inter alia,

land, fish, biota, air, water, ground water, drinking water supplies, and other such resources belonging to, managed by, held in trust by, appertaining to, or otherwise controlled by . . . any state or local government . . .

The State of Washington owns, manages, holds in trust, and otherwise controls natural resources which have been damaged at the Western Processing facility. Said natural resources suffering damages include, but are not limited to, land and ground water.

85. Generator defendants, by contract, agreement, or otherwise arranged for disposal or treatment, or arranged with a transporter for transport for disposal or treatment, of hazardous substances owned or possessed by them at the Western Processing facility. Hazardous substances from each generator defendant were delivered to and stored, treated, or disposed of at the Western Processing site. Transporter defendants accepted hazardous substances for transport to the Western Processing site

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which they selected, for disposal or treatment. Transporter 1 2 defendants transported hazardous substances to the Western 3 Processing site. The owner/operator, generator, and transporter 4 defendants are jointly and severally liable to the State of 5 Washington for State's costs incurred or to be incurred during 6 removal and remedial actions and for damages to natural resources under Section 107(a) of CERCLA, 42 U.S.C. § 9607(a). 8 9 TENTH CLAIM 10 Claim of the State of Washington Pursuant to Ch. 70.105A of the Revised Code of Washington (RCW) 11 86. Paragraphs 1 through 85 are realleged. 12 Chapter 70.105A RCW created the Hazardous Waste Control 87. 13

87. Chapter 70.105A RCW created the Hazardous Waste Contro and Elimination Account, an account in the Washington General Fund, which is administered by the State Department of Ecology. The account is funded by a fee on hazardous waste generators, a fee on TSD facilities, and legislative appropriations.

88. The Washington Department of Ecology is authorized to use funds in the Hazardous Waste Control and Elimination Account to respond to and control the release or potential release of hazardous substances and hazardous wastes which could pose a threat to public health or the environment. RCW 70.105A.060(3).

89. The elements and compounds identified in paragraph 21 are hazardous substances. The releases and potential releases described above pose a threat to public health or the

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environment. The Department of Ecology has used approximately
\$500,000 from the Hazardous Waste Control and Elimination Account
to respond to and control said releases and potential releases.

90. The Washington Attorney General, at the request of the Department of Ecology, is authorized to bring an action to recover monies withdrawn from the Hazardous Waste Control and Elimination Account which are used to respond to an unpermitted spill or discharge or to control the release or threatened release of hazardous substances. RCW 70.105A.060(5).

91. Recovery under RCW 70.105A.060 shall be from any person owning or controlling the hazardous substance spilled or discharged or released. The owner/operator and generator defendants owned or controlled the hazardous substances which were spilled or discharged or released at the Western Processing facility. The owner/operator and generator defendants are liable to repay the Hazardous Waste Control and Elimination Account the approximately \$500,000 the Department of Ecology has used to respond to and control the spills, discnarges, or releases of hazardous substances from the Western Processing facility. The owner/operator and generator defendants are also liable to repay the Hazardous Waste Control & Elimination Account should the Department of Ecology be required to use funds from that account to respond, in the future, to spills, discharges, or releases of hazardous substances from the Western Processing facility.

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## ELEVENTH CLAIM

Claim of the State of Washington Pursuant to Ch. 90.48 Revised Code of Washington

- 92. Paragraphs 1 through 91 are realleged.
- 93. Chapter 90.48 RCW, at Section 90.48.080, provides, in part, that

It shall be unlawful for any person to throw, drain, run, or otherwise discharge into any of the waters of this state, or to cause, permit or suffer to be thrown, run, drained, allowed to seep or otherwise discharged into such waters any organic or inorganic matter that shall cause or tend to cause pollution of such waters. . .

- 94. The owner/operator and generator defendants have violated RCW 90.48.080 by permitting or by allowing the discharge of hazardous substances which tended to cause pollution from the Western Processing facility into waters of the state, including discharges to Mill Creek and to groundwater underlying the facility.
- 95. Chapter 90.48 RCW, at section 90.48.142, provides, in part, that any person who violates RCW 90.48.080, or the terms of a waste discharge permit issued pursuant to RCW 90.48.160, and thereby causes injury to state resources or a reduction in the state waters shall be liable to pay the state damages in an amount equal to the sum necessary to replenish said resources and restore said water source to its condition prior to the injury.

96. The Attorney General is authorized by RCW 90.037 and RCW 90.48.142 to bring any appropriate action to carry out the provisions of ch. 90.48 RCW.

97. The owner/operator defendants violated RCW 90.48.080 and the terms of a waste discharge permit issued pursuant to RCW 90.48.160. The owner/operator defendants caused injury to state resources and a reduction in the quality of state waters. The generator defendants, as alleged above, have violated RCW 90.48.080. The generator defendants caused injury to state resources and a reduction in the quality of state waters. The owner/operator and generator defendants are liable to pay the state damages in an amount equal to the sum necessary to replenish said resources and restore state waters to their conditions prior to the injury.

## PRAYER FOR RELIEF

WHEREFORE, Plaintiffs pray that this Court:

1. Enter judgment against owner/operator, generator, and transporter defendants in an amount equal to the United States Government's and the People of the State of Washington's investigative, cleanup and response costs at the Western Processing site.

2. Enter judgment against owner/operator, generator, and transporter defendants in an amount equal to the People of the

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- 3. Issue an injunction compelling owner/operator, generator, and transporter defendants to abate the release and threatened release of hazardous substances and solid and nazardous wastes from the Western Processing site, which actions of the defendants shall be subject to the prior approval of EPA.
- 4. Issue an injunction compelling owner/operator, generator, and transporter defendants to remedy the conditions which have caused or may contribute to or present an imminent and substantial endangerment to the public health, welfare, and the environment, which actions of the defendants shall be subject to the prior approval of the EPA.
- 5. Issue an injunction requiring owner/operator defendants to comply with the Administrative Order issued under Section 106 of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), including, but not limited to, ordering them to continue to allow access to the Western Processing site to EPA and its contractors for continuation and completion of its response as well as other response activities pursuant to CERCLA, to comply with the prohibition on acceptance or processing of hazardous substances, and to provide information.

- Enter judgment against owner/operator defendants for punitive damages in an amount at least equal to and not more than three times the amount of costs incurred by the United States Government in undertaking response activities not undertaken by owner/operator defendants in accordance with the administrative order issued to owner/operator defendants under Section 106 of
- penalties of not more than \$5,000 per day for each day Administrative Order issued under Section 106 of CERCLA.
- Enter judgment against owner/operator, generator, and transporter defendants to reimburse EPA for costs incurred in performing the monitoring, testing, and analysis at the facility, pursuant to Section 3013 of RCRA.
- 9. Issue an injunction compelling owner/operator defendants to furnish operating information in compliance with the Administrative Order issued by EPA pursuant to Section 3013(a) of RCRA.
- 10. Assess and order owner/operator defendants to pay civil penalties of not more than \$5,000 per day per order for each day through the date of judgment that owner/operator defendants failed to comply with the Section 3013(a) RCRA Administrative Order and the Section 3013(d) RCRA Administrative Order.

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11. Issue an injunction enjoining the owner/operator defendants from operating and managing their facility in violation of the RCRA Interim Status Standards and related regulations including, but not limited to, an injunction enjoining the owner/operator defendants from operating the site until the required liability insurance and financial assurances are demonstrated to EPA and the Court.

- 12. Assess and order owner/operator defendants to pay civil penalties not to exceed \$25,000 per day per violation of the RCRA Interim Status Standards and related regulations for each violation through the date of judgment.
- 13. Assess and order owner/operator defendants to pay civil penalties not to exceed \$25,000 for owner/operator defendants' failure to provide the information requested by EPA pursuant to Section 3007(a) of RCRA.
- 14. Issue an injunction enjoining owner/operator defendants from discharging pollutants into Mill Creek except as authorized by permit.
- penalties of not more than \$10,000 per day for each day owner/operator defendants discharged pollutants into Mill Creek in violation of Section 301 of the CWA.

1 Award plaintiffs' costs; and 16. 2 17. Grant such other relief as is deemed appropriate. DATED this 2 3 day of 4 Respectfully submitted, 5 6 Assistant Attorney General Land and Natural Resources Division U.S. Department of Justice 8 Washington, D.C. 20530 9 10 GENE S. ANDERSON United States Attorney 11 3600 Seafirst Fifth Avenue Plaza 800 Fifth Avenue 12 Seattle, Washington 13 14 KENNETH O. EIKENBERRY Attorney General 15 State of Washington Olympia, Washington 98504 16 17 JACKSON L. FOX 18 Assistant United States Attorney 3600 Seafirst Fifth Avenue Plaza 19 800 Fifth Avenue Seattle, Washington 98104 20 21 22 23 24 25 26 27

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